## The Evolving Plan for the Clean Energy Transition

The Illinois Renewable Energy Access Plan



March 1, 2023



Chris TownsendKaren OnaranManaging PartnerPresident & CEOCJT Energy Law, LLCELCON







The Power Bureau, LLC Energy Planning and Procurement

**Mark Pruitt** 

**Principal** 

The Power Bureau, LLC

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The Power Bureau, LLC Energy Planning and Procurement

CJT ENERGY LAW, LLC "Partners for Evolving Energy Markets"

**AGENDA** 





The Power Bureau, LLC Energy Planning and Procurement

INTRODUCTIONS	<ul><li>Audience</li><li>Presenters</li></ul>	ILLINOIS MANUFACTURERS' ASSOCIATION
OVERVIEW OF THE ILLINOIS COMMERCE COMMISSION	<ul> <li>History</li> <li>The ICC's Role in Energy Policy</li> </ul>	
THE CLIMATE & EQUITABLE JOBS ACT	<ul> <li>Changing Illinois Energy Landscape</li> <li>Introduced Long-Term Planning</li> </ul>	
THE RENEWABLE ENERGY ACCESS PLAN	<ul> <li>What is The REAP?</li> <li>What's in The REAP?</li> <li>What not (yet) in The REAP?</li> </ul>	
HOW TO GET INVOLVED	Participating in the ICC Proceeding	
QUESTIONS		



Mark Pruitt

Principal | The Power Bureau <u>markjpruitt@thepowerbureau.com</u> (219) 921-3828

Current Work	<ul> <li>Power Bureau. Advisor on energy policy, planning, and procurement.</li> <li>Illinois Community Choice Aggregation Network. Municipal aggregation and energy purchasing for municipalities</li> </ul>
	Illinois Power Agency. Director of state utility regulator responsible for wholesale electricity planning and purchasing for investor-owned utilities, Renewable Portfolio Standard, Clean Coal Portfolio Standard.
Past Work	<b>University of Illinois.</b> Managed electricity and natural gas purchasing, hedging, billing for state executive agencies.
	<b>Nicor Solutions.</b> Cogeneration and energy efficiency project developer for federal facilities.
Other	Teaching. Northwestern University, University of Illinois
Activities	<b>Argonne National Laboratory.</b> Energy Transition Consultant for Net Zero World (Indonesia)

## Karen Onaran

President & CEO | ELCON <u>konaran@elcon.org</u> (202) 210-7153

Current Work	<b>Electricity Consumers Resource Council (ELCON).</b> Representing large industrial users of electricity before the federal government including Congress, FERC, NERC, and the DOE to ensure reliable electricity at least cost.
Prior Work	<b>Edison Electric Institute (EEI).</b> Represented investor-owned utilities before FERC to ensure favorable transmission policies including robust rate of returns, transmission planning, and competitive development.
	Multiple law firms in DC. Served as a paralegal assisting with corporate transactions, project finance, and energy regulatory practices.
Other	<b>Energy Systems Integration Group</b> . Former Board member (ex officio) <b>Women in Government Relations</b> . Co-Chair of the Energy, Environment, and Agriculture task force.

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## Chris Townsend

Partner | CJT Energy Law, LLC chris@cjtenergylaw.com (312) 286-0311

Current Work	<b>CJT Energy Law, LLC.</b> Representing large energy users (individually and in coalitions), developers, competitive suppliers, investors, a transmission company and electric cooperative on energy policy, regulatory, and legislative issues. <b>Northern Illinois Energy Users.</b> Quarterly informational meetings
Prior Work	<b>"Big Law" Law Firm Partner.</b> DLA Piper, Quarles & Brady, Clark Hill, Freeborn & Peters consistently advancing competitive markets, representing entities across the table from local utilities.
Other	Publishing weekly " <i>Energy News Highlights</i> " Chicago Debate Commission. Former Board member.



## ILLINOIS COMMERCE COMMISSION

# ILLINOIS COMMERCE

#### THE ILLINOIS UTILITY MODEL

- Raw Competition was Inefficient
- The Natural Monopoly
- The Regulatory Compact
- Utility Regulation
- Rate of Return Ratemaking
- The ICC's Role in Energy Policy

#### Competition among private sector electric utilities led to duplicative infrastructure



#### ILLINOIS COMMERCE COMMISSION

#### THE ILLINOIS UTILITY MODEL

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Sam Insull (original owner of Commonwealth Edison) promoted the concept of the "Natural Monopoly" within the power sector

- Believed that economies of scale benefitted companies and consumers
- Competing utilities was wasteful and imposed higher costs on consumers
- A "natural monopoly" could benefit consumers and energy companies

Insull proposed that rates could be determined better by regulators who acted "scientifically" and who had exceptional "social consciences."

- By 1913, 27 states had regulating commissions
- ....and Insull had his monopoly in Illinois



### ILLINOIS COMMERCE COMMISSION

The Regulatory Compact: Investor-Owned utilities are granted a monopoly to provide consumers with electricity services, and the public receive stable and affordable service at rates approved by the Public Utility Commission.

#### Community

- Operating and financial transparency
- Ability to set reasonable rates
- Reliable service
- Safe delivery
- Infrastructure investment
- Service provided to all community members
- Single entity responsible for providing service





- Monopoly
- Assured revenue stream
- Steady profits
- Assured returns on capital invested
- Low borrowing costs
- Steady dividend returns for investors
- Eminent Domain

#### ILLINOIS COMMERCE COMMISSION

#### THE ILLINOIS UTILITY MODEL

- Raw Competition
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- The ICC's Role in Energy Policy

Utility regulation occurs at the state level; the utility regulator in Illinois is the Illinois Commerce Commission (ICC)

## Illinois Commerce Commission



#### ILLINOIS COMMERCE COMMISSION

#### THE ILLINOIS UTILITY MODEL

- Raw Competition
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as Chair by the Governor.

Chair Carrie Zalewski



Commissioner Ethan Kimbrel



The ICC is comprised of 5 Commissioners, serving staggered 5-year terms, appointed

by the Governor and confirmed by the Senate. One of the Commissioners is named

Commissioner Michael Carrigan



Vacant

#### Commissioner Ann McCabe

THE POWER BUREAU | ELCON | CJT ENERGY LAW

#### THE ILLINOIS COMMERCE COMMISSION

Utility Regulation: Utility regulators approve utility rates through rate cases – which proceed like a court case. ComEd AND Ameren Illinois each has a "multi-year" rate case now underway that will set delivery rates for the next four years.



Image Credit: Energy Information Administration

#### ILLINOIS COMMERCE COMMISSION

#### THE ILLINOIS UTILITY MODEL

- Raw Competition
- The Natural Monopoly
- The Regulatory Compact
- Utility Regulation
- Rate of Return Ratemaking
- The ICC's Role in Energy Policy

Rate of Return Ratemaking compensates utilities for Operating Expenses (pass-through basis) and Capital Expenses (return <u>of</u> and return <u>on</u> ratebase)

This means that the utilities are incentivized to spend more on Fixed Assets to increase their ratebase



#### ILLINOIS COMMERCE COMMISSION

#### THE ILLINOIS UTILITY MODEL

- Raw Competition
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ICC processes are frequently used to build a "consensus" view to support new regulations and legislation

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POST 2006 INITIATIVE (2006)	<ul> <li>Workshops to discuss rules for retail choice for the mass market</li> <li>Led to regulations that still <i>govern all aspects of retail choice</i></li> </ul>
SMART GRID WORKSHOPS (2010)	<ul> <li>Workshops to examine the benefits of more utility infrastructure spending including Smart Meters</li> <li>These (with the ComEd bribery scandal) led the Electric Infrastructure and Modernization Act which <i>raised delivery rates</i></li> </ul>
NEXT GRID (2018)	<ul> <li>Major initiative to examine the benefits of more utility infrastructure spending, but was terminated due to <i>exclusion of stakeholders from the "public" process</i></li> <li>Led to major aspects of the Future Energy Jobs Act (FEJA) and the Climate and Equitable Jobs Act (CEJA)</li> </ul>
RENEWABLE ENERGY ACCESS PLAN (2023)	<ul> <li>Major initiative to "comprehensively and actionably" outline the path to an "equitable, reliable, and affordable path to meeting Illinois' policy requirements for a clean electricity system."</li> <li><u>Likely will lead to future legislation which could obligate more consumer "investment"</u></li> </ul>



CLIMATE AND EQUITABLE JOBS ACT Public Act 102-0662 CLIMATE & EQUITABLE JOBS ACT (CEJA)

CHANGING THE ENERGY LANDSCAPE

- Diverse Stakeholders Ambitious Goals
- Layered Costs on Ratepayers
- Long Term Planning

CEJA brought together diverse stakeholders to advance ambitious policy goals



## CEJA LAYERED ON SIGNIFICANT COSTS TO CONSUMERS (COMED)

	COMED SERVICE REGION COST IMPACTS										
2021 Energy Bill Cost Centers	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	TOTAL
Coal to Solar	\$28,035,000	\$32,760,000	\$32,760,000	\$32,760,000	\$32,760,000	\$32,760,000	\$32,760,000	\$32,760,000	\$32,760,000	\$32,760,000	\$322,875,000
Credit Card Socialization	\$9,000,000	\$9,000,000	\$9,000,000	\$9,000,000	\$9,000,000	\$9,000,000	\$9,000,000	\$9,000,000	\$9,000,000	\$9,000,000	\$90,000,000
Distributed Generation Incentive	\$33,969,986	\$46,062,137	\$60,361,466	\$74,138,875	\$87,394,365	\$100,127,935	\$112,339,586	\$124,029,318	\$135,197,130	\$145,843,023	\$919,463,821
DG Storage Incentive	\$30,572,987	\$41,455,923	\$51,947,420	\$62,047,477	\$71,756,095	\$81,073,273	\$89,999,012	\$98,533,311	\$106,676,170	\$114,427,590	\$748,489,259
Energy Assistance	-\$16,750,800	\$6,913,052	\$30,576,904	\$54,240,756	\$54,240,756	\$54,240,756	\$54,240,756	\$54,240,756	\$54,240,756	\$54,240,756	\$400,424,452
Energy Efficiency Programs	\$18,099,234	\$35,623,929	\$52,512,657	\$68,590,973	\$81,749,584	\$95,760,797	\$110,875,031	\$127,211,867	\$144,303,460	\$162,129,116	\$896,856,647
Electric Integrated Grid Planning	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000	\$30,000,000
Electric Vehicle Incentives				Incen	tives paid from	Existing Alterna	tive Fuels Fund	Collections	·		
Beneficial Electrification	\$7,301,382	\$14,544,914	\$21,729,150	\$28,852,608	\$35,913,767	\$42,911,071	\$49,842,923	\$56,707,688	\$63,503,686	\$70,229,201	\$391,536,390
Equitable Energy Upgrade											
Program	\$786,667	\$786,667	\$786,667	\$786,667	\$786,667	\$786,667	\$786,667	\$786,667	\$786,667	\$786,667	\$7,866,667
Equity Programs	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Exelon Incentive	\$138,800,000	\$138,800,000	\$138,800,000	\$138,800,000	\$138,800,000	\$0	\$0	\$0	\$0	\$0	\$694,000,000
ICC Division of Int Dist Planning	\$5,200,000	\$5,200,000	\$5,200,000	\$5,200,000	\$5,200,000	\$5,200,000	\$5,200,000	\$5,200,000	\$5,200,000	\$5,200,000	\$52,000,000
Intervenor Compensation	\$450,000	\$450,000	\$450,000	\$450,000	\$450,000	\$450,000	\$450,000	\$450,000	\$450,000	\$450 <i>,</i> 000	\$4,500,000
Performance Based Rates	\$0	\$0	\$97,240,000	\$144,716,000	\$194,565,800	\$246,908,090	\$301,867,495	\$359,574,869	\$420,167,613	\$483,789,993	\$2,248,829,860
Renewable Portfolio Standard	\$265,170,737	\$265,416,758	\$265,432,884	\$264,772,074	\$263,615,497	\$263,696,304	\$264,770,458	\$266,345,938	\$266,345,938	\$266,352,625	\$2,651,919,215
Utility-Scale Pilot Projects											
(Storage)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
TOTAL COST CENTERS	\$523,635,193	\$600,013,381	\$769,797,148	\$887,355,430	\$979,232,532	\$935,914,894	\$1,035,131,928	\$1,137,840,414	\$1,241,631,421	\$1,348,208,971	\$9,458,761,311
Annual Consumption (MWh)	84,670,393	84,748,949	84,754,098	84,543,098	84,173,797	84,199,599	84,542,582	85,045,641	85,045,641	85,047,776	846,771,574
Average Rate Impact (\$/MWh)	\$6.18	\$7.08	\$9.08	\$10.50	\$11.63	\$11.12	\$12.24	\$13.38	\$14.60	\$15.85	\$11.17

## CEJA LAYERED ON SIGNIFICANT COSTS TO CONSUMERS (AMEREN ILLINOIS)

AMEREN ILLINOIS SERVICE REGION COST IMPACTS											
2021 Energy Bill Cost Centers	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	TOTAL
Coal to Solar	\$12,015,000	\$14,040,000	\$14,040,000	\$14,040,000	\$14,040,000	\$14,040,000	\$14,040,000	\$14,040,000	\$14,040,000	\$14,040,000	\$138,375,000
Credit Card Socialization	\$4,500,000	\$4,500,000	\$4,500,000	\$4,500,000	\$4,500,000	\$4,500,000	\$4,500,000	\$4,500,000	\$4,500,000	\$4,500,000	\$45,000,000
Distributed Generation Incentive	\$14,558,565	\$19,740,916	\$25,869,200	\$31,773,803	\$37,454,728	\$42,911,972	\$48,145,537	\$53,155,422	\$57,941,627	\$62,504,153	\$394,055,923
DG Storage Incentive	\$13,102,709	\$17,766,824	\$22,263,180	\$26,591,776	\$30,752,612	\$34,745,688	\$38,571,005	\$42,228,562	\$45,718,359	\$49,040,396	\$320,781,111
Energy Assistance	\$159,782	\$319,565	\$479,347	\$479,347	\$479,347	\$479,347	\$479,347	\$479,347	\$479,347	\$0	\$3,834,778
Energy Efficiency Programs	\$8,435,992	\$16,895,404	\$25,118,749	\$32,974,029	\$39,861,479	\$46,744,807	\$53,663,205	\$60,658,665	\$67,690,063	\$74,787,134	\$426,829,529
Electric Integrated Grid Planning	\$1,500,000	\$1,500,000	\$1,500,000	\$1,500,000	\$1,500,000	\$1,500,000	\$1,500,000	\$1,500,000	\$1,500,000	\$1,500,000	\$15,000,000
Electric Vehicle Incentives	Incentives paid from Existing Alternative Fuels Fund Collections										
Beneficial Electrification	\$1,946,338	\$3,877,255	\$5,792,365	\$7,691,274	\$9,573,575	\$11,438,855	\$13,286,687	\$15,116,635	\$16,928,253	\$18,721,081	\$104,372,318
Equitable Energy Upgrade Program	\$393,333	\$393,333	\$393,333	\$393,333	\$393,333	\$393,333	\$393,333	\$393,333	\$393,333	\$393,333	\$3,933,333
Equity Programs	\$52,734,461	\$53,226,379	\$53,342,591	\$53,343,219	\$53,229,819	\$52,928,467	\$52,559,607	\$52,198,065	\$52,006,476	\$51,869,156	\$527,438,240
Exelon Incentive	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
ICC Division of Int Dist Planning	\$2,600,000	\$2,600,000	\$2,600,000	\$2,600,000	\$2,600,000	\$2,600,000	\$2,600,000	\$2,600,000	\$2,600,000	\$2,600,000	\$26,000,000
Intervenor Compensation	\$225,000	\$225,000	\$225,000	\$225,000	\$225,000	\$225,000	\$225,000	\$225,000	\$225,000	\$225,000	\$2,250,000
Performance Based Rates	\$0	\$0	\$11,091,397	\$29,724,945	\$49,849,176	\$71,583,346	\$95,056,249	\$120,406,985	\$147,785,779	\$177,354,877	\$702,852,755
Renewable Portfolio Standard	\$97,248,966	\$98,628,419	\$98,940,462	\$98,695,797	\$97,968,064	\$97,212,206	\$96,647,413	\$96,280,592	\$95,783,613	\$95,430,715	\$972,836,247
Utility-Scale Pilot Projects (Storage)	\$2,473,368	\$4,865,305	\$4,702,443	\$4,539,581	\$4,376,719	\$4,213,856	\$4,050,994	\$3,888,132	\$3,725,270	\$3,562,408	\$40,398,076
TOTAL COST CENTERS	\$211,893,515	\$238,578,400	\$270,858,068	\$309,072,104	\$346,803,853	\$385,516,879	\$425,718,378	\$467,670,738	\$511,317,122	\$556,528,254	\$3,723,957,310
Annual Consumption (MWh)	35,084,498	35,582,163	35,694,739	35,606,471	35,343,927	35,071,236	34,867,476	34,735,138	34,555,843	34,428,528	350,970,019
Average Rate Impact (\$/MWh)	\$6.04	\$6.70	\$7.59	\$8.68	\$9.81	\$10.99	\$12.21	\$13.46	\$14.80	\$16.16	\$10.61

## CEJA LAYERED ON SIGNIFICANT COSTS TO CONSUMERS (COMED)

COMED SERVICE REGION COST IMPACTS											
2021 Energy Bill Cost Centers	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	TOTAL
Coal to Solar	\$28,035,000	\$32,760,000	\$32,760,000	\$32,760,000	\$32,760,000	\$32,760,000	\$32,760,000	\$32,760,000	\$32,760,000	\$32,760,000	\$322,875,000
Credit Card Socialization	\$9,000,000	\$9,000,000	\$9,000,000	\$9,000,000	\$9,000,000	\$9,000,000	\$9,000,000	\$9,000,000	\$9,000,000	\$9,000,000	\$90,000,000
Distributed Generation Incentive	\$33,969,986	\$46,062,137	\$60,361,466	\$74,138,875	\$87,394,365	\$100,127,935	\$112,339,586	\$124,029,318	\$135,197,130	\$145,843,023	\$919,463,821
DG Storage Incentive	\$30,572,987	\$41,455,923	\$51,947,420	\$62,047,477	\$71,756,095	\$81,073,273	\$89,999,012	\$98,533,311	\$106,676,170	\$114,427,590	\$748,489,259
Energy Assistance	-\$16,750,800	\$6,913,052	\$30,576,904	\$54,240,756	\$54,240,756	\$54,240,756	\$54,240,756	\$54,240,756	\$54,240,756	\$54,240,756	\$400,424,452
Energy Efficiency Programs	\$18,099,234	\$35,623,929	\$52,512,657	\$68,590,973	\$81,749,584	\$95,760,797	\$110,875,031	\$127,211,867	\$144,303,460	\$162,129,116	\$896,856,647
Electric Integrated Grid Planning	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000	\$30,000,000
Electric Vehicle Incentives		Incentives paid from Existing Alternative Fuels Fund Collections									
Beneficial Electrification	\$7,301,382	\$14,544,914	\$21,729,150	\$28,852,608	\$35,913,767	\$42,911,071	\$49,842,923	\$56,707,688	\$63,503,686	\$70,229,201	\$391,536,390
Equitable Energy Upgrade Program	\$786,667	\$786,667	\$786,667	\$786,667	\$786,667	\$786,667	\$786,667	\$786,667	\$786,667	\$786,667	\$7,866,667
Equity Programs	\$127,265,539	\$126,773,621	\$126,657,409	\$126,656,781	\$126,770,181	\$127,071,533	\$127,440,393	\$127,801,935	\$127,993,524	\$128,130,844	\$1,272,561,760
Exelon Incentive	\$138,800,000	\$138,800,000	\$138,800,000	\$138,800,000	\$138,800,000	\$0	\$0	\$0	\$0	\$0	\$694,000,000
ICC Division of Int Dist Planning	\$5,200,000	\$5,200,000	\$5,200,000	\$5,200,000	\$5,200,000	\$5,200,000	\$5,200,000	\$5,200,000	\$5,200,000	\$5,200,000	\$52,000,000
Intervenor Compensation	\$450,000	\$450,000	\$450,000	\$450,000	\$450,000	\$450,000	\$450,000	\$450,000	\$450,000	\$450,000	\$4,500,000
Performance Based Rates	\$0	\$0	\$97,240,000	\$144,716,000	\$194,565,800	\$246,908,090	\$301,867,495	\$359,574,869	\$420,167,613	\$483,789,993	\$2,248,829,860
Renewable Portfolio Standard	\$265,170,737	\$265,416,758	\$265,432,884	\$264,772,074	\$263,615,497	\$263,696,304	\$264,770,458	\$266,345,938	\$266,345,938	\$266,352,625	\$2,651,919,215
Utility-Scale Pilot Projects (Storage)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
TOTAL COST CENTERS	\$650,900,732	\$726,787,002	\$896,454,557	\$1,014,012,211	\$1,106,002,712	\$1,062,986,427	\$1,162,572,321	\$1,265,642,350	\$1,369,624,945	\$1,476,339,815	\$10,731,323,071
Annual Consumption (MWh)	84,670,393	84,748,949	84,754,098	84,543,098	84,173,797	84,199,599	84,542,582	85,045,641	85,045,641	85,047,776	846,771,574
Average Rate Impact (\$/MWh)	\$7.69	\$8.58	\$10.58	\$11.99	\$13.14	\$12.62	\$13.75	\$14.88	\$16.10	\$17.36	\$12.67

		Distribution System	
CLIMATE & EQUITABLE JOBS ACT (CEJA) HANGING THE ENERGY LANDSCAPE Diverse Stakeholders – Ambitious Goals Layered Costs on Ratepayers Introduced Long Term Planning	Pre - CEJA	<ul> <li>No comprehensive long- term planning by ICC</li> <li>Rates set using Formula Rate process</li> <li>Reset each year – in an expedited proceeding</li> <li>Very little ICC authority</li> </ul>	
	Under CEJA		

## (CEJA)

#### CHANGING THE ENERG

- Diverse Stakeholders
- Layered Costs on Rat
- Introduced Long Term

#### CLIMATE & EQUITABLE JOBS ACT (CEJA)

#### CHANGING THE ENERGY LANDSCAPE

- Diverse Stakeholders Ambitious Goals
- Layered Costs on Ratepayers
- Introduced Long Term Planning

## Distribution System

- No comprehensive longterm planning by ICC
- Rates set using Formula Rate process

Pre -

CEJA

- Reset each year in an expedited proceeding
- Very little ICC authority
- ICC again empowered
- Utilities to develop and file "Multi-Year Grid Plans"
- Multi-Year Rate levels
   Under to be set every 4 years
   CEJA using Performance- Based Ratemaking
  - Rate design issues to be addressed separately

#### **Generation & Transmission** Distribution System Systems CLIMATE & EQUITABLE JOBS ACT No comprehensive long-Generally, no state ٠ term planning by ICC involvement in generation CHANGING THE ENERGY LANDSCAPE Pre -Rates set using Diverse Stakeholders – Ambitious Goals ICC participates case-by-٠ CEJA Formula Rate process case in RTOs and FERC Layered Costs on Ratepayers proceedings individually Reset each year – in an Introduced Long Term Planning expedited proceeding and with coalitions of state regulators Very little ICC authority • ICC again empowered ٠ Utilities to develop and file "Multi-Year Grid Plans" Multi-Year Rate levels Under to be set every 4 years using Performance-Based CEJA Ratemaking Rate design issues to be addressed separately

(CEJA)

#### **Generation & Transmission** Distribution System Systems CLIMATE & EQUITABLE JOBS ACT No comprehensive long-Generally, no state ٠ term planning by ICC involvement in generation CHANGING THE ENERGY LANDSCAPE Pre -Rates set using ICC participates case-by-٠ Diverse Stakeholders – Ambitious Goals CEJA Formula Rate process case in RTOs and FERC Layered Costs on Ratepayers Reset each year – in an proceedings individually Introduced Long Term Planning and with coalitions of state expedited proceeding regulators Very little ICC authority • ICC again empowered Utilities to develop and file "Multi-Year Grid Plans" Multi-Year Rate levels The REAP Under to be set every 4 years using Performance-Based CEJA Ratemaking Rate design issues to be addressed separately

(CEJA)



#### THE REAP

- What is The REAP?
- The Process for Developing The REAP
- Review of 2nd Draft of The REAP
- Topics NOT Addressed
- How to Get Involved

### What is THE REAP?

## From CEJA's Legislative Findings:

"The State of Illinois does not currently have a comprehensive power and environmental policy planning process to identify transmission infrastructure needs ...."

"Alternatives to overhead electric transmission lines can achieve costeffective resolution of system impacts and warrant investigation of the circumstances under which those alternatives should be considered and approved."

"Creating a forward-looking plan for this State's electric transmission infrastructure, as opposed to relying on case-by-case development and repeated marginal upgrades, will achieve a lower-cost system for Illinois' electricity customers. A forward-looking plan can also help integrate and achieve a comprehensive set of objectives and multiple state, regional, and national policy goals."

## The REAP describes itself as:

"An actionable plan for meeting CEJA's policy mandates equitably, reliably and affordably"

#### THE REAP

- What is The REAP?
- The Process for Developing The REAP
- Review of 2<sup>nd</sup> Draft of The REAP
- Topics NOT Addressed
- How to Get Involved

#### The Process for Developing THE REAP

- ICC hired The Brattle Group to assist with process
- Workshops held throughout Summer of 2022
  - Initial Draft REAP Circulated
  - Presentations by ICC, PJM, MISO as well as Farm Bureau and environmental NGOs
- ICC Proceeding (ICC Docket No. 22-0749)
  - Initiated December 15, 2022
  - Released 2<sup>nd</sup> Draft of The REAP
  - Notice & Comment Format
  - Stakeholder Initial Comments due March 31, 2023
  - Stakeholder Reply Comments due April 28, 2023
- Process is to be repeated every two years

#### Illinois Renewable Energy Access Plan

ENABLING AN EQUITABLE, RELIABLE, AND AFFORDABLE TRANSITION TO 100% CLEAN ELECTRICITY FOR ILLINOIS

SECOND DRAFT FOR COMMISSION CONSIDERATION

#### PREPARED FOR Illinois Commerce Commission

#### CO-AUTHORED BY

Illinois Commerce Commission Staff The Brattle Group Great Lakes Engineering

December 2022









#### THE REAP

- What is The REAP?
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What's in the Current Draft of THE REAP?

- The REAP:
  - Clarifies and quantifies Illinois' policy goals
  - Translates the goals into the volume of renewable resources needed over time
  - Highlights "Renewable Energy Zones" throughout the state and recommends pathways to uses the zones to guide planning
  - Identifies and recommends reforms to transmission planning, interconnection and markets
- Organized into 5 Topic Areas
  - Each Chapter summarizes current status and includes "Findings and Recommendations"
  - Each Chapter includes policies the ICC can advance immediately as well as policies and legislation that can / should be enacted to better meet CEJA's goals

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#### **REAP HIGHLIGHTS – AND WARNINGS**

#### Chapter 2: Transitioning to 100% Clean Energy Mix



... 152 TWh of clean energy will be needed by 2050.

Electrification-driven demand has the potential to further increase the total clean electricity demand by 50–200%, *i.e.*, an additional 75–300 TWh

PJM: "The amount of generation retirements appears to be more certain than the timely arrival of replacement generation resources"

#### **REAP HIGHLIGHTS – AND WARNINGS**

#### Chapter 2: Transitioning to 100% Clean Energy Mix



#### FIGURE 9: PJM CAPACITY GAP WITH FOSSIL PHASEOUT

... the ComEd zone could meet its resource adequacy requirements as far out as 2040 ...

There are also substantial risks of earlier resource adequacy challenges however, given the potential for nuclear retirements, expedited fossil retirements prior to the 100% phase-out dates, the possibility of PJM capacity supply exporting to MISO, and the possibility of reduced capacity value ratings for both renewables and emissions-capped fossil supply.

#### **REAP HIGHLIGHTS – AND WARNINGS**

#### Chapter 2: Transitioning to 100% Clean Energy Mix



FIGURE 10: MISO CAPACITY GAP WITH FOSSIL PHASEOUT

... the MISO-served portion of Illinois (Zone 4) experienced a capacity shortfall in the 2022/23 PRA.

These resource adequacy challenges could persist and expand throughout the CEJAmandated phase out of fossil emissions in Illinois.

In the long term, the most cost-effective and balanced 100% clean electricity resource mix will likely need to account for the ability to import clean electricity from other decarbonizing states and export clean energy when Illinois is in surplus.

#### THE ROLE OF TRANSMISSION

#### Transmission Expansion

- Important to clean energy transition
- PJM and MISO Planning Process

Transmission Expansion is an Important Part of the Transition to Clean Energy

- Study by Harvard reports that transmission will need to triple its current size/capacity at a cost of nearly
   \$2 trillion to reach zero carbon by 2050
- Incremental buildout or upgrades is inefficient and costly
- Must take into consideration state goals when planning transmission
- Must incorporate long-term scenario planning
- Recognition of mismatched timelines re: generator v. transmission

### HOW TRANSMISSION CURRENTLY IS PLANNED

#### MISO MTEP & PJM RTEP

- System assessment
- Scenarios, assumptions, sensitivities, and criteria
  - Load forecast (including electrification, DER, DR)
  - Retirement analysis
  - State and federal policy goals
  - Resilience/extreme weather
  - Interregional transfer capacity



- Potential solutions including upgrades, non-wires alternatives, and grid enhancing technologies
- Board approval
- Competitive solicitations
  - PJM project sponsorship (ideas)
  - MISO competitive bidding (construction)
- Siting and permitting (major bottleneck)



#### Other Key Provisions of THE REAP

- Potential for "excess emissions" if RTOs must frequently use reliability backstop procedures
- Risk of "leakage" when fossil fuel plants outside Illinois offset decreases in Illinois fossil fuel production
- "Renewable Energy Zones" should be identified and refined for targeted development
- Current RTO interconnection processes and related delays are barriers to achieving CEJA's mandates
- Additional nuclear subsidies may be needed after the current subsidies expire
- Numerous studies with RTOs should model scenarios to identify reliability issues and potential for "leakage," develop new region-wide clean energy products, improve data collection, and consider a carbon border pricing mechanism

#### THE REAP

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#### Topics NOT (yet) Addressed in THE REAP

- The Cost of Achieving CEJA's Goals
- Who Would Pay Those Costs
- The Potential Impact on the Illinois Economy
  - The impact of meeting CEJA's goals
  - The impact of blackouts
- Ways to Maximize Customer Engagement
  - Adopting a workable "Self-Direct" RPS
  - Using demand charges (per kW) to fund social programs
  - Making "time-of-use" the default option
  - Additional Demand Response incentives
  - Subsidize customer-owned renewable generation and battery storage
- Potential for Additional Oversight





#### POTENTIAL FOR ADDITIONAL OVERSIGHT

Independent Transmission Monitor (ITM)

- Concept originally proposed in response to Federal Energy Regulatory Commission Advanced Notice of Proposed Rulemaking
- Revisited at the October 2022 Technical Conference
- ITM Coalition has been formed
- Comments due to FERC March 23, 2023

## Oversight role

- Confirm assumptions and criteria
- Assist consumers with understanding data and transmission plans
- Review supplemental/local projects for regional solutions
- Ensure non-wires alternatives and grid enhancing technologies considered
- Input on competitive solutions analysis
- Maximize interregional coordination
- Audit project costs and commitments
- Coordinate interconnection queue with transmission planning

## CONCLUSIONS

Transmission is needed to meet Illinois' goals	<ul> <li>Enables interconnection of clean energy resources</li> <li>Facilitates flexibility</li> </ul>
There is a mismatch in timelines	<ul> <li>Generation facilities are constructed in 5 years or less</li> <li>Transmission facilities take 7 – 10 years to be built</li> </ul>
Siting and permitting are largest hurdles	<ul> <li>Will my state benefit?</li> <li>Are my customers saddled with costs with little to show for it?</li> </ul>
Need increased oversight and enforcement	<ul> <li>ITM should be established for oversight</li> <li>Projects should be audited</li> <li>No comprehensive review of cost recovery</li> </ul>

#### CONCLUSIONS

## REAP IS PATTERNED ON PAST "INITIAITVES"

- Will establish conclusions that will be deemed authoritative
- Will be used to justify new legislation related to transmission and other energy policy items

REAP PROVIDES AN OPPORTUNITY FOR MEANINGFUL INPUT FROM STAKEHOLDERS

- So far, only Ameren Illinois and one (1) environmental organization have intervened
- Without additional stakeholder participation expect little focus on key consumer issues: reliability and cost

CORRECTING REAP WILL REQUIRE INTERVENTION

- The outcomes of the REAP proceeding will be difficult to correct or reverse once accepted
- The only way to prevent REAP from being leveraged to increase costs and reduce reliability is to intervene in the current proceeding

HOW TO GET INVOLVED

Get Educated	<ul> <li>Workshop Material is Available on the <u>ICC Website</u></li> <li>Review <u>2<sup>nd</sup> Draft of The REAP</u></li> </ul>
Intervene in the REAP Proceeding	<ul> <li>Parties can intervene individually or as part of a coalition</li> <li>Attorney must file a "Petition to Intervene"</li> <li>"Notice &amp; Comment" format makes participation easier</li> </ul>
Stay Engaged	<ul> <li>Track the ICC Proceeding (<u>ICC Docket No. 22-0749</u>)</li> <li>Watch for additional legislation</li> </ul>

## QUESTIONS? THANK YOU IMA!



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